115TH CONGRESS 2D SESSION

S. 1417

AN ACT

To require the Secretary of the Interior to develop a categorical exclusion for covered vegetative management activities carried out to establish or improve habitat for greater sage-grouse and mule deer, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE.

2	This Act may be cited as the "Sage-Grouse and Mule
3	Deer Habitat Conservation and Restoration Act of 2018".
4	SEC. 2. DEFINITIONS.
5	In this Act:
6	(1) COVERED VEGETATION MANAGEMENT AC-
7	TIVITY.—
8	(A) IN GENERAL.—The term "covered
9	vegetation management activity" means any ac-
10	tivity described in subparagraph (B) that—
11	(i) is carried out on public land ad-
12	ministered by the Bureau of Land Man-
13	agement;
14	(ii) meets the objectives of the order
15	of the Secretary numbered 3336 and dated
16	January 5, 2015;
17	(iii) conforms to an applicable land
18	use plan;
19	(iv) protects, restores, or improves
20	greater sage-grouse or mule deer habitat in
21	a sagebrush steppe ecosystem as described
22	in—
23	(I) Circular 1416 of the United
24	States Geological Survey entitled
25	"Restoration Handbook for Sagebrush
26	Steppe Ecosystems with Emphasis on

1	Greater Sage-Grouse Habitat—Part
2	1. Concepts for Understanding and
3	Applying Restoration' (2015); or
4	(II) the habitat guidelines for
5	mule deer published by the Mule Deer
6	Working Group of the Western Asso-
7	ciation of Fish and Wildlife Agencies;
8	(v) will not permanently impair—
9	(I) the natural state of the treat-
10	ed area;
11	(II) outstanding opportunities for
12	solitude;
13	(III) outstanding opportunities
14	for primitive, unconfined recreation;
15	(IV) economic opportunities con-
16	sistent with multiple-use management;
17	or
18	(V) the identified values of a unit
19	of the National Landscape Conserva-
20	tion System; and
21	(vi)(I) restores native vegetation fol-
22	lowing a natural disturbance;
23	(II) prevents the expansion into great-
24	er sage-grouse or mule deer habitat of—

1	(aa) juniper, pinyon pine, or
2	other associated conifers; or
3	(bb) nonnative or invasive vegeta-
4	tion;
5	(III) reduces the risk of loss of great-
6	er sage-grouse or mule deer habitat from
7	wildfire or any other natural disturbance;
8	or
9	(IV) provides emergency stabilization
10	of soil resources after a natural disturb-
11	ance.
12	(B) DESCRIPTION OF ACTIVITIES.—An ac-
13	tivity referred to in subparagraph (A) is—
14	(i) manual cutting and removal of ju-
15	niper trees, pinyon pine trees, other associ-
16	ated conifers, or other nonnative or
17	invasive vegetation;
18	(ii) mechanical mastication, cutting,
19	or mowing, mechanical piling and burning,
20	chaining, broadcast burning, or yarding;
21	(iii) removal of cheat grass, medusa
22	head rye, or other nonnative, invasive vege-
23	tation;

1	(iv) collection and seeding or planting
2	of native vegetation using a manual, me-
3	chanical, or aerial method;
4	(v) seeding of nonnative, noninvasive,
5	ruderal vegetation only for the purpose of
6	emergency stabilization;
7	(vi) targeted use of an herbicide, sub-
8	ject to the condition that the use shall be
9	in accordance with applicable legal require-
10	ments, Federal agency procedures, and
11	land use plans;
12	(vii) targeted livestock grazing to
13	mitigate hazardous fuels and control nox-
14	ious and invasive weeds;
15	(viii) temporary removal of wild
16	horses or burros in the area in which the
17	activity is being carried out to ensure
18	treatment objectives are met;
19	(ix) in coordination with the affected
20	permit holder, modification or adjustment
21	of permissible usage under an annual plan
22	of use of a grazing permit issued by the
23	Secretary to achieve restoration treatment
24	objectives;

1	(x) installation of new, or modification
2	of existing, fencing or water sources in-
3	tended to control use or improve wildlife
4	habitat; or
5	(xi) necessary maintenance of, repairs
6	to, rehabilitation of, or reconstruction of
7	an existing permanent road or construction
8	of temporary roads to accomplish the ac-
9	tivities described in this subparagraph.
10	(C) Exclusions.—The term "covered
11	vegetation management activity" does not in-
12	clude—
13	(i) any activity conducted in a wilder-
14	ness area or wilderness study area; or
15	(ii) any activity for the construction of
16	a permanent road or permanent trail.
17	(2) Secretary.—The term "Secretary" means
18	the Secretary of the Interior.
19	(3) Temporary road.—The term "temporary
20	road" means a road that is—
21	(A) authorized—
22	(i) by a contract, permit, lease, other
23	written authorization; or
24	(ii) pursuant to an emergency oper-
25	ation:

1	(B) not intended to be part of the perma-
2	nent transportation system of a Federal depart-
3	ment or agency;
4	(C) not necessary for long-term resource
5	management;
6	(D) designed in accordance with standards
7	appropriate for the intended use of the road,
8	taking into consideration—
9	(i) safety;
10	(ii) the cost of transportation; and
11	(iii) impacts to land and resources;
12	and
13	(E) managed to minimize—
14	(i) erosion; and
15	(ii) the introduction or spread of
16	invasive species.
17	SEC. 3. IMPROVEMENT OF HABITAT FOR GREATER SAGE-
18	GROUSE AND MULE DEER.
19	(a) Categorical Exclusion.—
20	(1) IN GENERAL.—Not later than 1 year after
21	the date of the enactment of this Act, the Secretary
22	shall develop 1 or more categorical exclusions (as de-
23	fined in section 1508.4 of title 40, Code of Federal
24	Regulations (or a successor regulation)) for covered
25	vegetation management activities carried out to pro-

1	tect, restore, or improve habitat for greater sage-
2	grouse or mule deer.
3	(2) Administration.—In developing and ad-
4	ministering a categorical exclusion under paragraph
5	(1), the Secretary shall—
6	(A) comply with the National Environ-
7	mental Policy Act of 1969 (42 U.S.C. 4321 et
8	seq.);
9	(B) apply the extraordinary circumstances
10	procedures under section 220.6 of title 36, Code
11	of Federal Regulations (or successor regula-
12	tions), in determining whether to use the cat-
13	egorical exclusion; and
14	(C) consider—
15	(i) the relative efficacy of landscape-
16	scale habitat projects;
17	(ii) the likelihood of continued de-
18	clines in the populations of greater sage-
19	grouse and mule deer in the absence of
20	landscape-scale vegetation management;
21	and
22	(iii) the need for habitat restoration
23	activities after wildfire or other natural
24	disturbances.

1 (b) Implementation of Covered Vegetative Management Activities Within the Range of Greater Sage-Grouse and Mule Deer.—If a categorical exclusion developed under subsection (a) is used to implement a covered vegetative management activity in an area within the range of both greater sage-grouse and mule deer, the covered vegetative management activity shall protect, restore, or improve habitat concurrently for both greater sage-grouse and mule deer. 10 (c) Long-term Monitoring and Maintenance.— 11 Before commencing any covered vegetation management activity that is covered by a categorical exclusion under subsection (a), the Secretary shall develop a long-term monitoring and maintenance plan, covering at least the 20 year-period beginning on the date of commencement, to ensure that management of the treated area does not degrade the habitat gains secured by the covered vegeta-18 tion management activity. (d) DISPOSAL OF VEGETATIVE MATERIAL.—Subject 19 to applicable local restrictions, any vegetative material re-21 sulting from a covered vegetation management activity that is covered by a categorical exclusion under subsection 23 (a) may be— 24 (1) used for—

(A) fuel wood; or

25

1	(B) other products; or
2	(2) piled or burned, or both.
3	(e) Treatment for Temporary Roads.—
4	(1) In General.—Notwithstanding section
5	2(1)(B)(xi), any temporary road constructed in car-
6	rying out a covered vegetation management activity
7	that is covered by a categorical exclusion under sub-
8	section (a)—
9	(A) shall be used by the Secretary for the
10	covered vegetation management activity for not
11	more than 2 years; and
12	(B) shall be decommissioned by the Sec-
13	retary not later than 3 years after the earlier
14	of the date on which—
15	(i) the temporary road is no longer
16	needed; and
17	(ii) the project is completed.
18	(2) Requirement.—A treatment under para-
19	graph (1) shall include reestablishing native vegeta-
20	tive cover—
21	(A) as soon as practicable: but

11

1	(B) not later than 10 years after the date
2	of completion of the applicable covered vegeta-
3	tion management activity.
	Passed the Senate September 6, 2018.
	Attest:

Secretary.

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